

The Director of Central Intelligence
Washington, D.C. 20505

National Intelligence Council

DDI #00249/85/1

23 January 1985

MEMORANDUM FOR: Maj Gen Schuyler Bissell, USAF
Deputy Director, Defense Intelligence Agency

SUBJECT : Dissemination of Intelligence (U)

1. I appreciate your memorandum concerning dissemination of national intelligence products in the Department of Defense and DIA's constructive role in attempting to limit the dissemination of sensitive national estimates within DoD. Your memorandum reflects considerable thought and a determined effort to be responsive to the DCI's directive of 24 September 1984. (S)

2. With respect to the dissemination of NIEs within the Department of Defense, the number of policy recipients you have identified for sensitive estimates strikes us as reasonable. We are already providing you with a standard dissemination of 12-15 copies and so the numbers you propose do not represent a problem. Also, present arrangements whereby DIA can request additional copies telephonically when needed seem to be working well. We will continue to do this. On the other hand, we are puzzled by the requirement for two copies of the key judgments for each commander. It seems unnecessary, especially for sensitive estimates. (S)

3. Responsibility for dissemination remains a difficult problem. While in principle we have no objection to DIA disseminating all National Intelligence documents within the Department of Defense, in practice we still hear many complaints from DoD users about delays in receiving the estimates once published, in some instances of never receiving them at all, and too often receipt well after other policy consumers in Washington have received the document. We have addressed this subject with DIA on several occasions in the last year or two but these problems still appear not to have been resolved. Accordingly, I would like to suggest that you have an appropriate official meet with Herbert Meyer, Vice Chairman of the National Intelligence Council and [] Director of our Current Production

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Office to describe the measures that have been taken to ensure timely delivery to DoD customers of National Estimates. I would then propose a trial run of perhaps six months in which we do as you suggest and rely on DIA for dissemination within DoD while NIOs, in the course of their routine contacts with NIEs/SNIE consumers, check to make sure they are receiving the estimates in a timely manner. If and when we encounter problems in this dialogue, we will bring them to the attention of DIA. If your arrangements prove satisfactory to the consumers, we will be more than happy to make them permanent. (S)

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5. We understand your eagerness to learn of dissemination restrictions as soon as they are determined and henceforth we will inform you as early as possible in the process. Wherever possible, we will forward these restrictions along with the initial terms of reference but note that in some instances these restrictions are not imposed until publication of the final product. (S)

6. Finally, we are beginning to review DCID 1/1 with respect to possible expansion and reissue. This examination will not be completed by 1 February, however. (S)

7. Our objectives in this effort are identical: to reduce dissemination of the most sensitive estimates to those with a "must know" requirement and to ensure that all estimates are received by DoD consumers at the same time they are received by other policy recipients. We appreciate your effort to advance these objectives and will continue working with you to this end. (S)


Robert M. Gates
Chairman

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23 January 1985
Maj Gen Schuyler Bissell, USAF
Deputy Director, Defense Intelligence Agency

SUBJECT: Dissemination of Intelligence (U)

DDI/RMGates/de,
DISTRIBUTION: (all copies with incoming)
0 - Addressee
1 - VC/NIC
1 - D/CPAS
1 - ADDI
1 - DDI Registry
1 - NIC Chrono
1 - DDI Chrono

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DEFENSE INTELLIGENCE AGENCY

WASHINGTON, D.C. 20301

00249/85
11 JAN 1985

S-030/DI-NFIB

MEMORANDUM FOR THE CHAIRMAN, NATIONAL INTELLIGENCE COUNCIL

SUBJECT: Leaks and the Dissemination of Intelligence (U)

- References:
- a. Central Intelligence Agency (CIA) memorandum (U) of 24 September 1984, subject as above.
 - b. Chairman of the Joint Chiefs of Staff memorandum (FOUO) of 13 November 1984, subject as above.
 - c. DCID 1/1 (S) (rescinded), Production of National Intelligence Estimates (U).
 - d. Director of Central Intelligence memorandum (C), NFAC 4652-81, dated 30 July 1981, subject: Interagency Intelligence Production (U).

1. (FOUO) The Defense Intelligence Agency (DIA) supports the effort to reduce dissemination of selected national intelligence products, to include National Intelligence Estimates/Special National Intelligence Estimates (NIE/SNIE). DIA agrees that certain estimates are "sensitive." These "sensitive" estimates require special handling and restricted dissemination.

2. (FOUO) On receipt of your 24 September memorandum (reference a above), DIA initiated a Defense-wide review of requirements for NIE/SNIE. The review is now completed, and DIA has developed, in coordination with the Office of the Secretary of Defense, the Organization of the Joint Chiefs of Staff (JCS) and the Military Services, new standard requirements for NIE/SNIE. Effective immediately, please send DIA the following standard quantities (in the total column) of NIE/SNIE for further dissemination within the Department of Defense (DoD):

<u>Type of NIE/SNIE</u>	<u>Policy/Other</u>	<u>Intelligence</u>	<u>Total</u>
Sensitive, Restricted to DC Area			
Sensitive			
Regular			

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3. (FOUO) DoD requirements will sometimes vary from the standard quantities cited above. On occasions when DoD requirements exceed the standard quantities, the DIA DI-NFIB Office (which has responsibility for coordinating NIE/SNIE requirements within DoD) will telephonically request additional copies.

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Declassify on OADR

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4. (FOUO) DIA believes DIA should disseminate all NIE/SNIE within DoD. In the past, CIA has at times sent copies of NIE/SNIE directly to some DoD consumers. DIA, unaware of the direct dissemination, has sometimes sent copies to some of the same consumers, resulting in embarrassing duplicate dissemination. DIA therefore requests that CIA refrain from disseminating NIE/SNIE directly to DoD consumers and begin sending all NIE/SNIE for DoD to DIA for further dissemination. This procedure will benefit both CIA and DIA by giving CIA one point of contact for NIE/SNIE dissemination within DoD, providing accountability for the documents and ensuring that DIA is aware of all NIE/SNIE disseminated within DoD.
5. (FOUO) Although DIA supports CIA efforts to curb leaks by selectively reducing dissemination, DIA must reconfirm the position that within geographic restrictions, DoD determines dissemination of and access to NIE/SNIE within DoD. The standard quantities cited above include key intelligence elements, policymakers and field commands that have need-to-know.
6. (FOUO) General Vessey, in his response to your memorandum of 24 September (both referenced above), mentions the necessity of providing timely, accurate and reliable intelligence to major field commanders. Our agencies have previously agreed that Unified and Specified (U&S) Commands are to receive the national estimates that fall within their areas of responsibility. DIA, in coordination with the Organization of the Joint Chiefs of Staff, believes it is particularly important that U&S Commanders receive two copies of at least Key Judgments of all NIE/SNIE that pertain to them. DIA strongly prefers to send the two copies to the J-2 or the senior DoD intelligence officer in the command. DIA expects that every Commander will turn to his senior DoD intelligence officer for intelligence support, and it is appropriate for the senior DoD intelligence officer to hold the command's record copy of intelligence documents, to include NIE/SNIE.
7. (FOUO) DIA needs to know any restrictions on dissemination (such as limitations to the DC area or to the continental United States) as soon as they are determined. Early identification of restrictions will help DIA develop copy requirements and dissemination lists within DoD. It will also provide lead time for dialogue on any special requirements, such as copies for U&S Commands or Service Components of U&S Commands. DIA recommends that CIA forward any restrictions to National Foreign Intelligence Board Principals in writing along with initial Terms of Reference.
8. (S/NF) In light of recent changes to the national estimates program, DIA recommends expansion and reissue of DCID 1/1 (reference c above). DIA records show DCID 1/1 was active during the period 1959-1976, when it was rescinded pending update and reissue. A new, expanded DCID 1/1 should probably include current guidelines for NIE/SNIE production (reference d above), amended as appropriate, as well as dissemination procedures. If CIA concurs with this recommendation, DIA has some suggestions for the new DCID based on discussions between DIA and the Military Services.

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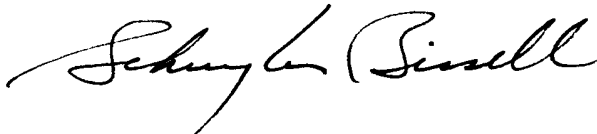
9. (FOUO) DIA believes mutual agreement with the above recommendations and requests will streamline the national estimates program, meet all our security considerations and keep the program responsive to DoD requirements. Our agencies undoubtedly will have to work out additional details and resolve ambiguities as situations arise. DIA hopes the above recommendations and requests meet with CIA approval, but DIA requests a response by 1 February 1985 if CIA has any disagreement. DIA will assume CIA approval of the points outlined above if CIA does not respond.

10. (FOUO) The DIA Defense-wide review of NIE/SNIE requirements has been a productive effort. Requirements for regular NIE/SNIE are down thirty copies from the previous requirement [] a substantial reduction of about [] 25X1
In addition, dissemination of sensitive NIE/SNIE to the policy community and non-intelligence consumers is established at [] copies, [] of the 25X1
estimate is limited to the Washington, D. C., area. DoD has the largest number of policy and non-intelligence consumers, and the [] 25X1
copies seem well within and very appropriate to the CIA guideline of limiting to [] the number of sensitive NIE/SNIE disseminated to the policy community and non-intelligence consumers. 25X1

11. (U) The DIA point of contact for NIE/SNIE dissemination is [] 25X1
[] telephone 695-3352/9551 or Gray 960-8127. Address routine correspondence to: 25X1

Defense Intelligence Agency
DI-NFIB [] Room 3E215) 25X1
Washington, D. C. 20301

cc:
NFIB []
Army (ACSI)
Navy (DNI)
Air Force (ACSI)
Marine Corps (DI)

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SCHUYLER BISSELL
Major General, USAF
Deputy Director

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